

Message Text

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PAGE 01 STATE 027451
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY EUR/SE:RCEWING:CSR
APPROVED BY C:MNIMETZ
EUR:GVEST
S:PTARNOFF
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O 020115Z FEB 78 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY ANKARA IMMEDIATE

S E C R E T STATE 027451

NODIS
CHEROKEE FOR AMBASSADOR FROM NIMETZ AND VEST

E.O. 11652: GDS

TAGS: OVIP, TU

SUBJECT: FOLLOW-UP ON SECRETARY'S VISIT TO ANKARA

1. TURKISH AMBASSADOR ESENBEL CALLED ON DEPARTMENT COUNSELOR NIMETZ JANUARY 30 FOR GENERAL DISCUSSION OF SECRETARY'S JANUARY 20-21 VISIT TO ANKARA. ESENBEL SPOKE FROM VERY GENERAL REPORTING CABLE AND LACKED GUIDANCE FROM MFA ON SEVERAL POINTS WHICH APPEAR TO BE IN NEED OF CLARIFICATION.

2. ESENBEL RECALLED THAT ECEVIT HAD PLACED PARTICULAR STRESS IN TALKING WITH SECRETARY ON HIS DESIRE TO DISTINGUISH AND TREAT AS SEPARATE ISSUES "NEGATIVE" EMBARGO FROM "POSITIVE" DCA. ESENBEL APPEARED TO PLACE PARTICULAR STRESS ON ECEVIT HOPE FOR EARLY ACTION ON FORMER, WHILE
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NOTING THAT ECEVIT HAD SUGGESTED THAT LATTER SHOULD PERHAPS BE EXAMINED FURTHER IN LIGHT OF VARIOUS CHANGES WHICH HAD OCCURRED SINCE DCA WAS SIGNED IN MARCH 1976.

3. NIMETZ NOTED THAT SECRETARY HAD POINTED OUT TO ECEVIT THAT CHANGING DCA IN ANY WAY, AND PARTICULARLY TRYING TO INCREASE ASSISTANCE LEVELS AT THIS TIME, WOULD CREATE

SERIOUS PROBLEMS. IN ADDITION, SEEKING LEGISLATIVE ACTIONS FIRST TO REPEAL SECTION 620X AND AT A LATER TIME TO APPROVE

DCA ALSO RAISED PROBLEMS WHICH WOULD HAVE TO BE CONSIDERED EXTREMELY CAREFULLY. FOR EXAMPLE, IT IS QUESTIONABLE WHETHER THE CONGRESS WOULD BE WILLING TO UNDERTAKE TWO MAJOR DEBATES ON THE TURKISH MILITARY RELATIONSHIP IN THIS LEGISLATIVE YEAR. NIMETZ NOTED THAT DEPARTMENT WAS NOT CLEAR WHETHER ECEVIT GOVERNMENT WANTED US TO GO AHEAD WITH DCA IN ITS PRESENT FORM OR WHETHER FURTHER TURKISH STUDY OF ITS PROVISIONS WAS DESIRED. HE ALSO INQUIRED WHETHER US BASES WOULD IMMEDIATELY BE RE-ACTIVATED SHOULD EMBARGO BE LIFTED EVEN IF ACTION ON DCA WERE STILL PENDING. ESENBEL DID NOT SEEM TO HAVE GUIDANCE ON THESE QUESTIONS AND SAID HE WOULD INQUIRE TO SEE WHAT WAS GOT THINKING ON THESE POINTS. ESENBEL WAS ALSO UNCLEAR ABOUT TIMING, LOCATION, PURPOSE AND SCOPE OF FOLLOW-ON TALKS WHICH SECRETARY AND PRIME MINISTER HAD AGREED SHOULD TAKE PLACE AFTER MID-FEBRUARY.

4. FOLLOWING DISCUSSION OF CYPRUS MISSING PERSONS AND UN HUMAN RIGHTS COMMISSION (SEPTTEL), NIMETZ EMPHASIZED THAT PRESENTATION OF ACCEPTABLE, NEGOTIABLE PROPOSALS BY TURKISH CYPRIOTS ON BOTH TERRITORY AND CONSTITUTION WOULD PROVIDE REAL OPPORTUNITY FOR TURKS TO DEMONSTRATE TO WORLD OPINION THEIR FLEXIBILITY AND COMMITMENT TO CYPRUS
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SETTLEMENT. HE NOTED THAT USG HAD ALREADY PUBLICLY STRESSED POSITIVE ASPECTS OF ECEVIT INITIATIVES ON CYPRUS, BUT STRESSED THAT IT WAS IMPORTANT THAT PROPOSALS WHICH ARE PUT FORWARD PROVIDE BASIS TO BEGIN SERIOUS NEGOTIATION. WHILE GREEK CYPRIOTS MIGHT CHARACTERIZE ANY TURKISH PROPOSAL AS UNACCEPTABLE, IT WAS IMPORTANT THAT WESTERN EUROPE AND U.S. PUBLIC OPINION BE SATISFIED THAT PROPOSALS SUBMITTED IN FACT DO CONSTITUTE BASIS FOR RESUMED INTERCOMMUNAL TALKS.

5. DRAWING ON POINTS MADE BY NIMETZ ABOVE, AMBASSADOR IS REQUESTED TO DISCUSS FOLLOW-UP TO SECRETARY'S VISIT WITH FOREIGN MINISTER OKCUN OR SECRETARY GENERAL ELEKDAG. WHILE SECRETARY'S MESSAGE TO ECEVIT (STATE 024291) SUGGESTED TALKS IN ANKARA WEEK OF FEBRUARY 20, COUNSELOR NIMETZ ACCOMPANIED BY SMALL TEAM WOULD BE WILLING TRAVEL TO ANKARA AT EARLIER DATE FOR SUCH DISCUSSIONS, OR TO RECEIVE TURKISH DELEGATION IN WASHINGTON. WE THINK IT PARTICULARLY IMPORTANT TO TALK FURTHER WITH TURKS AS SOON AS POSSIBLE SINCE HIRC EUROPEAN SUBCOMMITTEE IS PRESENTLY SCHEDULING HEARINGS ON SECURITY ASSISTANCE FOR GREECE AND TURKEY IN EARLY MARCH. SHOULD GOT SERIOUSLY WISH

ADMINISTRATION TO SEPARATE 620X AND DCA QUESTIONS OR IF GOT IS UNSURE WHETHER DCA, IN PRESENT FORM, SHOULD BE IMPLEMENTED, WE THINK IT IMPORTANT TO KNOW THIS PROMPTLY

BEFORE ADMINISTRATION'S CONGRESSIONAL STRATEGY IS DETERMINED. THE WEEK OF FEBRUARY 20 IS LATE, POSSIBLY TOO LATE SINCE INTERDEPARTMENTAL AND WHITE HOUSE CLEARANCES ARE REQUIRED FOR TESTIMONY, PARTICULARLY WITH MAJOR POLICY DECISIONS INVOLVED. WE ALSO THINK IT IMPORTANT TO STRESS, AS NIMETZ DID TO ESENBEL, THAT WE ANTICIPATE FOLLOW-ON TALKS AT LEVEL BELOW SECRETARY. WE WOULD WELCOME FURTHER TURKISH THINKING ON SCOPE OF PROPOSED TALKS.

6. YOU SHOULD ALSO EMPHASIZE THAT WE WILL BE EXPECTED TO SECRET

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GIVE OUR VIEWS AT CONGRESSIONAL HEARINGS ON TURKISH MILITARY ASSISTANCE PRESENTLY SCHEDULED FOR EARLY MARCH, ON THE SUBSTANCE OF THE TURKISH CYPRIOT PROPOSALS. THUS THE TIMING, AS WELL AS THE SUBSTANCE, OF THESE PROPOSALS IS OF THE GREATEST IMPORTANCE. IF THERE IS ANY CHANCE OF MOVING THE DCA FORWARD THIS YEAR, IT IS ESSENTIAL THAT THE TURKISH PROPOSALS BE REASONABLE AND THAT WE BE JUSTIFIED IN COMMENTING POSITIVELY BEFORE CONGRESS. PARTICULAR ATTENTION WILL BE DIRECTED AT THE TERRITORIAL PROPOSALS, ESPECIALLY MARAS (VAROSHA).

7. FYI: WITH RESPECT TO THE ABOVE INSTRUCTIONS, YOU SHOULD ALSO BE AWARE THAT WE WILL NEED CONVINCING ANSWERS TO QUESTIONS FROM THOSE IN WASHINGTON WHO FEAR THAT ECEVIT IS ONLY APPEARING TO SHOW SIGNS OF FLEXIBILITY ON CYPRUS IN ORDER TO GET US TO LIFT SECTION 620X RESTRICTIONS (WITHOUT OPENING OF BASES) AND WILL THEN SEEK TO RENEGOTIATE THE DCA TO GET MORE ASSISTANCE. EARLY AND FORTHCOMING FOLLOW-ON TALKS APPEAR TO OFFER BEST HOPE OF MOVING AHEAD IN CONTROLLED FASHION. VANCE

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FM SECSTATE WASHDC

TO WHITE HOUSE IMMEDIATE

S E C R E T STATE 027451

NODIS

CHEROKEE FOR DR. BRZEZINSKI ONLY

FOLLOWING REPEAT STATE 027451 ACTION ANKARA 02 FEB 78

QUOTE

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CLARIFICATION.

2. ESENBEL RECALLED THAT ECEVIT HAD PLACED PARTICULAR STRESS IN TALKING WITH SECRETARY ON HIS DESIRE TO DISTINGUISH AND TREAT AS SEPARATE ISSUES "NEGATIVE" EMBARGO FROM "POSITIVE" DCA. ESENBEL APPEARED TO PLACE PARTICULAR STRESS ON ECEVIT HOPE FOR EARLY ACTION ON FORMER, WHILE NOTING THAT ECEVIT HAD SUGGESTED THAT LATTER SHOULD PERHAPS BE EXAMINED FURTHER IN LIGHT OF VARIOUS CHANGES WHICH HAD OCCURRED SINCE DCA WAS SIGNED IN MARCH 1976.

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UNQUOTE VANCE

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To: ANKARA
Type: TE
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